AMENDED IN SENATE JUNE 19, 2003

AMENDED IN ASSEMBLY JUNE 2, 2003

AMENDED IN ASSEMBLY APRIL 21, 2003

AMENDED IN ASSEMBLY APRIL 1, 2003

CALIFORNIA LEGISLATURE—2003-04 REGULAR SESSION

ASSEMBLY BILL

No. 1348

Introduced by Assembly Member Lowenthal

February 21, 2003

An act to amend Sections 25200.19, 25250.1, and 25250.7 of, and to add Section 25160.6 to, the Health and Safety Code, relating to hazardous waste.

LEGISLATIVE COUNSEL'S DIGEST

AB 1348, as amended, Lowenthal. Hazardous waste.

(1) Existing law requires any person generating hazardous waste that is transported, or submitted for transportation, for offsite handling, treatment, storage, disposal, or any combination thereof, to complete a manifest prior to the time the waste is transported or offered for transportation and to submit the manifest to the Department of Toxic Substances Control. A violation of the hazardous waste control laws is a crime.

This bill would require an offsite facility operator that rejects an entire shipment or partial shipment of hazardous waste to either return the waste to the generator, or direct the waste to an approved alternate designated facility agreed upon designated by the generator.

AB 1348 — 2 —

The bill would provide that a facility operator that rejects an entire shipment or partial shipment of hazardous waste is not the generator, arranger for disposal, nor a transporter, as specified, of that hazardous waste. The bill would provide that the facility operator is the offeror, as defined, of the rejected hazardous waste. The bill would specify accumulation limits on the generator of hazardous waste who receives a rejected shipment. The bill would provide that a transporter of hazardous waste that consolidates shipments of waste, and whose consolidated shipment is rejected by a hazardous waste facility, may hold that shipment, as specified.

The bill would require a generator or transporter to instead comply, as specified, with federal regulations, if the United States Environmental Protection Agency adopts regulations pursuant to the Resource Conservation and Recovery Act of 1976 (RCRA) that preempt, or are more stringent than, state regulation.

Since a violation of these requirements would be a crime pursuant to other provisions of law, the bill would impose a state-mandated local program by creating new crimes.

(2) Existing law allows a hazardous waste facility that meets specified conditions to conduct bulk, packaged, or containerized unloading and loading operations, as defined, pursuant to specified criteria, including that the loading or unloading be conducted within secondary containment that meets the requirements of any regulations adopted by the department for bulk transfers.

This bill would require the department's secondary containment standards to require spill and leak containing capacity and would authorize the department to establish specific secondary containment standards for bulk transfer areas that allow the practical use of trucks and railcars and require secondary containment capable of collecting and containing leaks and spills that occur during loading and unloading.

(3) Existing law defines "used oil" for purposes of the provisions regulating the handling of used oil and defines recycled oil as meeting specified purity standards, including total PCBs of 2mg/kg or less and prohibits any person who generates, stores, or transfers used oil from intentionally contaminating used oil with other hazardous waste, except as specified. Existing law allows a used oil recycling facility to mix used oil with a contaminated petroleum product or with an oily waste, other than wastes listed as hazardous under specified federal law, under certain conditions. A violation of the laws regulating used oil is a crime.

—3— **AB 1348**

This bill would allow a used oil transfer or recycling facility to mix used oil with a contaminated petroleum product or with an oily waste other than wastes listed as hazardous if the facility is authorized by the Department of Toxic Substances Control pursuant to a hazardous waste facilities permit, standardized permit, or other grant of authorization from the department and would additionally require the mixing of the used oil to be specifically authorized in the permit. The bill also would revise the definition of "used oil" to include material subject to regulation as used oil under federal regulations. The bill would revise the purity standard for recycled oil to be less than 2mg/kg of PCBs. Since a violation of the bill's requirements would be a crime, the bill would impose a state-mandated local program by creating a new crime.

(4) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 25160.6 is added to the Health and 2 Safety Code, to read:
- 3 25160.6. (a) An offsite hazardous waste facility operator that 4 rejects a partial or full shipment or an entire shipment of hazardous 5 waste shall either return the waste to the generator or direct the waste to an approved alternate designated facility agreed upon designated by the generator.
- (b) For purposes of receiving hazardous waste rejected by an 9 offsite hazardous waste facility operator, the generator of the hazardous waste shall be considered a designated facility for the receipt of hazardous waste generated by that generator. For purposes of this section, "designated facility" has the same 12 meaning as that term is defined in Section 66260.10 of Title 22 of the California Code of Regulations, including any amendments

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AB 1348 - 4 —

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(c) An offsite hazardous waste facility operator that rejects an entire shipment or a partial shipment of hazardous waste pursuant to this section is not a is:

- (1) Not the generator of that hazardous waste for purposes of this chapter, including any regulations adopted pursuant to this chapter, nor an arranger for disposal of the waste, nor a transporter who chooses the location for disposal of waste under Chapter 6.8 (commencing with Section 25300) and the federal law definitions referenced therein.
- (2) The offeror of the rejected hazardous waste. For purposes of this chapter and regulations adopted pursuant to this chapter, "offeror" means a person who ships hazardous waste and is responsible for ensuring that the hazardous waste is properly prepared for shipment.
- (d) The Except as provided in subdivision (e), the generator of hazardous waste who receives a rejected shipment of that hazardous waste may accumulate the rejected hazardous waste onsite for 90 days or less, in accordance with the requirements of paragraph (1) of subdivision (a) of Section 66262.34 of Title 22 of the California Code of Regulations. The generator of the rejected hazardous waste shall label or mark the hazardous waste in a manner that indicates that it is rejected *hazardous* waste and shall include the date it was received by the generator. If a the generator of the rejected hazardous waste commingles it with other hazardous wastes, the shorter of any applicable accumulation time limits shall apply to the commingled *hazardous* waste.
- (e) A transporter of hazardous waste, that consolidates shipments of waste pursuant to Section 25160.2 and whose consolidated shipment is rejected by an offsite hazardous waste facility, may hold that shipment on the transport vehicle at the transporter's facility for no more than 10 days from the date the shipment is rejected. The transporter may not commingle the consolidated shipment with any other waste.
- 34 (f) A generator of hazardous waste who receives a shipment of rejected waste shall comply with the requirements of Section 35 66265.71 and 66265.72 of Title 22 of the California Code of 36 Regulations.
 - (g) To the extent that the United States Environmental Protection Agency adopts regulations under the federal act that preempt or are more stringent than the requirements of this section,

__5__ AB 1348

offsite hazardous waste facilities —generators, generators, and transporters shall instead comply with those regulations on and after the date those federal regulations become effective in California, or on and after the effective date of regulations adopted by the department in accordance with those federal regulations, whichever date occurs first.

- SEC. 2. Section 25200.19 of the Health and Safety Code is amended to read:
- 25200.19. (a) A hazardous waste facility that obtains a hazardous waste facilities permit to receive hazardous wastes from offsite locations may conduct bulk, packaged, or containerized hazardous waste unloading operations in accordance with the requirements of this section, except to the extent that the facility is subject to conditions and limitations in the permit concerning the receipt and unloading of hazardous wastes from offsite locations.
- (b) A hazardous waste facility that has a hazardous waste facilities permit may conduct bulk, packaged, or containerized hazardous waste loading operations in accordance with the requirements of this section, except to the extent that the facility is subject to conditions and limitations in the permit concerning the shipment and loading for shipment of hazardous wastes to offsite locations.
- (c) Unloading and loading operations subject to subdivisions (a) and (b) shall be conducted in accordance with all of the following requirements, unless otherwise specified in the hazardous waste facilities permit:
- (1) As part of a loading or unloading operation conducted within the boundary of a hazardous waste facility, the hazardous waste shall not be held longer than 10 days outside of an authorized unit at the facility. The hazardous waste shall be moved directly between the authorized unit and the transport vehicle and shall not be held for any time off the transport vehicle outside of the authorized unit, except for that incidental period of time that is necessary to safely and effectively move the waste from the transport vehicle to the authorized unit or from the authorized unit to the transport vehicle.
- (2) All loading and unloading operations shall be conducted within the boundary of the hazardous waste facility.
- (3) There shall be adequate capacity within an authorized unit at the hazardous waste facility for all hazardous waste being loaded

AB 1348 — 6 —

 or unloaded in accordance with this section. Hazardous waste may not be held on any transport vehicle which, if unloaded, would exceed the permitted capacity of the originating or receiving unit at the hazardous waste facility, unless the waste is held on the transport vehicle as part of an authorized transfer operation.

- (4) (A) The loading or unloading of bulk hazardous waste shall be conducted with secondary containment within the hazardous waste facility, unless otherwise approved by the department. Secondary containment standards imposed by the department shall require the capability of collecting and containing leaks and spills during the loading and unloading operation. The standards may include the use of movable containment devices or other systems, consistent with the practical operation of bulk transport vehicles. department in a regulation or permit.
- (B) The department may establish specific secondary containment regulations for bulk transfer areas for purposes of subparagraph (A). Those regulations shall be designed to allow the practical use of trucks and railears. subparagraph (A). In addition to, or in lieu of, these regulations, the department may specify secondary containment requirements for bulk transfer areas in individual facility permits. Those regulations and permit conditions shall meet both of the following conditions:
- (i) Provide for secondary containment that is designed to allow the practical use of trucks and railcars. The standards may include the use of movable containment devices or other systems meeting this criteria.
- (ii) Require secondary containment that is capable of collecting and containing leaks and spills that may occur during loading and unloading operations until the leaked or spilled material is removed.
- (d) For purposes of this section, the following definitions apply:
- (1) "Loading" means activities associated with removing packaged or containerized hazardous waste from an authorized unit or removing bulk hazardous waste from an authorized container, tank, or unit within a permitted hazardous waste facility, placing it on a transport vehicle within the facility, and shipping the waste offsite to another location in accordance with this chapter.

—7— AB 1348

(2) "Transport vehicle" means a device, including a trailer, to propel, move or draw hazardous wastes by air, rail, highway, or water that is operated pursuant to the requirements of this chapter.

- (3) "Unloading" means activities associated with the receipt of bulk, packaged, or containerized hazardous waste at a permitted hazardous waste facility from an offsite location, by means of a transport vehicle, and placing that packaged or containerized hazardous waste into an authorized unit or placing that bulk hazardous waste into an authorized container, tank, or unit within the facility in accordance with this chapter.
- (e) The requirements of this section do not apply to hazardous waste being held or transferred pursuant to subparagraph (B) of paragraph (6) of subdivision (b) of Section 25123.3.
- SEC. 3. Section 25250.1 of the Health and Safety Code is amended to read:
- 25250.1. (a) As used in this article, the following terms have the following meaning:
 - (1) (A) "Used oil" means any oil all of the following:
- (i) Oil that has been refined from crude oil, or any synthetic oil, that has been used, and, as a result of use or as a consequence of extended storage, or spillage, has been contaminated with physical or chemical impurities. Examples
- (ii) Material that is subject to regulation as used oil under Part 279 (commencing with Section 279.1) of Title 40 of the Code of Federal Regulations.
- (B) Examples of used oil are spent lubricating fluids that have been removed from an engine crankcase, transmission, gearbox, or differential of an automobile, bus, truck, vessel, plane, heavy equipment, or machinery powered by an internal combustion engine; industrial oils, including compressor, turbine, and bearing oil; hydraulic oil; metal-working oil; refrigeration oil; and railroad drainings.

(B)

- (C) "Used oil" does not include any of the following:
- (i) Oil that has a flashpoint below 100 degrees Fahrenheit or that has been mixed with hazardous waste, other than minimal amounts of vehicle fuel.
- (ii) (I) Wastewater, the discharge of which is subject to regulation under either Section 307(b) (33 U.S.C. Sec. 1317(b)) or 402 (33 U.S.C. Sec. 1342) of the federal Clean Water Act (33

AB 1348 — 8 —

U.S.C. Sec. 1251 et seq.), including wastewaters at facilities that have eliminated the discharge of wastewater, contaminated with de minimis quantities of used oil.

- (II) For purposes of this clause, "de minimis quantities of used oil" are small spills, leaks, or drippings from pumps, machinery, pipes, and other similar equipment during normal operations, or small amounts of oil lost to the wastewater treatment system during washing or draining operations.
- (III) This exception does not apply if the used oil is discarded as a result of abnormal manufacturing operations resulting in substantial leaks, spills, or other releases or to used oil recovered from wastewaters.
- (iii) Used oil re-refining distillation bottoms that are used as feedstock to manufacture asphalt products.
- (iv) Oil that contains polychlorinated biphenyls (PCBs) at a concentration of 5 ppm or greater.
- (v) (I) Oil containing more than 1000 ppm total halogens, which shall be presumed to be a hazardous waste because it has been mixed with halogenated hazardous waste listed in Subpart D (commencing with Section 261.30) of Part 261 of Title 40 of the Code of Federal Regulations.
- (II) A person may rebut the presumption specified in subclause (I) by demonstrating that the used oil does not contain hazardous waste, including, but not limited to, in the manner specified in subclause (III).
- (III) The presumption specified in subclause (I) is rebutted if it is demonstrated that the used oil that is the source of total halogens at a concentration of more than 1000 ppm is solely either household waste, as defined in Section 261.4(b)(1) of Title 40 of the Code of Federal Regulations, or is collected from conditionally exempt small quantity generators, as defined in Section 261.5 of Title 40 of the Code of Federal Regulations. Nothing in this subclause authorizes any person to violate the prohibition specified in Section 25250.7.
- (2) "Board" means the California Integrated Waste Management Board.
- (3) (A) "Recycled oil" means any oil that meets all of the following requirements specified in clauses (i) to (iii), inclusive:
- (i) Is produced either solely from used oil, or is produced solely from used oil that has been mixed with one or more contaminated

_9 _ AB 1348

petroleum products or oily wastes, other than wastes listed as hazardous under the federal act, provided that if the resultant mixture is subject to regulation as a hazardous waste under paragraph (2) of subsection (b) of Section $\frac{279.10}{279.10}$ 279.10(b)(2) of Title 40 of the Code of Federal Regulations, the mixture is 5 managed as a hazardous waste in accordance with all applicable 6 hazardous waste regulations, and the recycled oil produced from the mixture is not subject to regulation as a hazardous waste under 9 paragraph (2) of subsection (b) of Section $\frac{279.10}{279.10}$ 279.10(b)(2) of Title 40 of the Code of Federal Regulations. If the oily wastes with 10 11 which the used oil is mixed were recovered from a unit treating hazardous wastes that are not oily wastes, these recovered oily 12 13 wastes are not excluded from being considered as oily wastes for 14 purposes of this section or Section 25250.7.

- (ii) The recycled oil meets one of the following requirements:
- (I) The recycled oil is produced by a generator lawfully recycling its oil.

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- (II) The recycled oil is produced at a used oil recycling facility that is authorized to operate pursuant to Section 25200 or 25200.5 solely by means of one or more processes specifically authorized by the department. The department may not authorize a used oil recycling facility to use a process in which used oil is mixed with one or more contaminated petroleum products or oily wastes unless the department determines that the process to be authorized for mixing used oil with those products or wastes will not substantially contribute to the achievement of compliance with the specifications of subparagraph (B).
- (III) The recycled oil is produced in another state, and the used oil recycling facility where the recycled oil is produced, and the process by which the recycled oil is produced, are authorized by the agency authorized to implement the federal act in that state.
- (iii) Has been prepared for reuse and meets all of the following standards:
- (I) The oil meets the standards of purity set forth in subparagraph (B).
- (II) If the oil was produced by a generator lawfully recycling its oil or the oil is lawfully produced in another state, the oil is not hazardous pursuant to the criteria adopted by the department pursuant to Section 25141 for any characteristic or constituent other than those listed in subparagraph (B).

AB 1348 — 10 —

 (III) The oil is not mixed with any waste listed as a hazardous waste in Part 261 (commencing with Section 261.1) of Chapter 1 of Title 40 of the Code of Federal Regulations.

- (IV) The oil is not subject to regulation as a hazardous waste under the federal act.
- (V) If the oil was produced lawfully at a used oil recycling facility in this state, the oil is not hazardous pursuant to any characteristic or constituent for which the department has made the finding required by subparagraph (B) of paragraph (2) of subdivision (a) of Section 25250.19, except for one of the characteristics or constituents identified in the standards of purity set forth in subparagraph (B).
- (B) The following standards of purity are in effect for recycled oil, in liquid form, unless the department, by regulation, establishes more stringent standards:
- (i) Flashpoint: minimum standards set by the American Society for Testing and Materials for the recycled products. However, recycled oil to be burned for energy recovery shall have a minimum flashpoint of 100 degrees Fahrenheit.
 - (ii) Total lead: 50 mg/kg or less.
 - (iii) Total arsenic: 5 mg/kg or less.
 - (iv) Total chromium: 10 mg/kg or less.
 - (v) Total cadmium: 2 mg/kg or less.
- (vi) Total halogens: 3000 mg/kg or less. However, recycled oil shall be demonstrated by testing to contain not more than 1000 mg/kg total halogens listed in Appendix VIII of Part 261 (commencing with Section 261.1) of Title 40 of Chapter 1 of the Code of Federal Regulations.
- (vii) Total polychlorinated biphenyls (PCBs): 2 mg/kg or less *than 2mg/kg*.
- (C) Compliance with the specifications of subparagraph (B) or with the requirements of clauses (iv) and (v) of subparagraph (B) of paragraph (1) shall not be met by blending or diluting used oil with crude or virgin oil, or with a contaminated petroleum product or oily waste, except as provided in subclause (II) of clause (ii) of subparagraph (A), and shall be determined in accordance with the procedures for identification and listing of hazardous waste adopted in regulations by the department. Persons authorized by the department to recycle oil shall maintain records of volumes and characteristics of incoming used oil and outgoing recycled oil and

— 11 — AB 1348

documentation concerning the recycling technology utilized to demonstrate to the satisfaction of the department or other enforcement agencies that the recycling has been achieved in compliance with this subdivision.

- (D) This paragraph does not apply to oil that is to be disposed of or used in a manner constituting disposal.
- (4) "Used oil recycling facility" means a facility that reprocesses or re-refines used oil.
- (5) "Used oil storage facility" means a storage facility, as defined in subdivision (b) of Section 25123.3, that stores used oil.
- (6) "Used oil transfer facility" means a transfer facility, as defined in subdivision (a) of Section 25123.3, that either stores used oil for periods greater than six days, or greater than 10 days for transfer facilities in areas zoned industrial by the local planning agency, or that transfers used oil from one container to another.
- (7) (A) For purposes of this section and Section 25250.7 only, "contaminated petroleum product" means a product that meets all of the following conditions:
- (i) It is a hydrocarbon product whose original intended purpose was to be used as a fuel, lubricant, or solvent.
 - (ii) It has not been used for its original intended purpose.
- (iii) It is not listed in Subpart D of Part 261 (commencing with Section 261.1) of Chapter 1 of Title 40 of the Code of Federal Regulations.
- (iv) It has not been mixed with a hazardous waste other than another contaminated petroleum product.
- (B) Nothing in this section or Section 25250.7 shall be construed to affect the exemptions in Section 25250.3, or to subject contaminated petroleum products that are not hazardous waste to any requirements of this chapter.
- (b) Unless otherwise specified, used oil that meets either of the following conditions is not subject to regulation by the department:
- (1) The used oil has not been treated by the generator of the used oil, the generator claims the used oil is exempt from regulation by the department, and the used oil meets all of the following conditions:
- 38 (A) The used oil meets the standards set forth in subparagraph 39 (B) of paragraph (3) of subdivision (a).

AB 1348 — 12 —

(B) The used oil is not hazardous pursuant to the criteria adopted by the department pursuant to Section 25141 for any characteristic or constituent other than those listed in subparagraph (B) of paragraph (3) of subdivision (a).

- (C) The used oil is not mixed with any waste listed as a hazardous waste in Part 261 (commencing with Section 261.1) of Chapter 1 of Title 40 of the Code of Federal Regulations.
- (D) The used oil is not subject to regulation as either hazardous waste or used oil under the federal act.
- (E) The generator of the used oil has complied with the notification requirements of subdivision (c) and the testing and recordkeeping requirements of Section 25250.19.
- (F) The used oil is not disposed of or used in a manner constituting disposal.
- (2) The used oil meets all the requirements for recycled oil specified in paragraph (3) of subdivision (a), the requirements of subdivision (c), and the requirements of Section 25250.19.
- (c) Used oil recycling facilities and generators lawfully recycling their own used oil that are the first to claim that recycled oil meets the requirements specified in paragraph (2) of subdivision (b) shall maintain an operating log and copies of certification forms, as specified in Section 25250.19. Any person who generates used oil, and who claims that the used oil is exempt from regulation pursuant to paragraph (1) of subdivision (b), shall notify the department, in writing, of that claim and shall comply with the testing and recordkeeping requirements of Section 25250.19 prior to its reuse. In any action to enforce this article, the burden is on the generator or recycling facility, whichever first claimed that the used oil or recycled oil meets the standards and criteria, and on the transporter or the user of the used oil or recycled oil, whichever has possession, to prove that the oil meets those standards and criteria.
- (d) Used oil shall be managed in accordance with the requirements of this chapter and any additional applicable requirements of Part 279 (commencing with Section 279.1) of Chapter 1 of Title 40 of the Code of Federal Regulations.
- 37 SEC. 4. Section 25250.7 of the Health and Safety Code is amended to read:
- 39 25250.7. (a) Except as provided in subdivision (b) or (c), no 40 person who generates, stores, or transfers used oil shall

— 13 — AB 1348

intentionally contaminate used oil with other hazardous waste other than minimal amounts of vehicle fuel.

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- (b) A used oil transfer or recycling facility authorized by the department pursuant to Section 25200, 25200.5, or 25201.6 may mix used oil with a contaminated petroleum product or with an oily waste other than wastes listed as hazardous under the federal act, if both of the following conditions apply: if all of the following conditions are met:
- (1) If the resultant mixture is subject to regulation as a 10 hazardous waste under paragraph (2) of subsection (b) of Section 279.10 of Title 40 of the Code of Federal Regulations, it is managed as a hazardous waste in accordance with all applicable hazardous waste regulations.
 - (2) The resultant mixture is used to produce recycled oil, as defined in paragraph (3) of subdivision (a) of Section 25250.1, at a used oil recycling facility solely by means of a process that has been specifically authorized by the department to treat these mixtures.
 - (3) The mixing of the used oil with a contaminated petroleum product is specifically authorized in the facility's permit.
 - (c) A generator or transporter may mix used oil with one or more contaminated petroleum products if the mixture is managed in accordance with Section 25143.2 or if all of the following conditions apply:
 - (1) If the resultant mixture is subject to regulation as a hazardous waste under paragraph (2) of subsection (b) of Section 279.10 of Title 40 of the Code of Federal Regulations, it is managed as a hazardous waste in accordance with all applicable hazardous waste regulations.
 - (2) (A) Except as provided in subparagraph (B), the resultant mixture is transported to a used oil recycling facility that issues a statement, in writing, to the generator or transporter that the mixture will be used to produce recycled oil, as defined in paragraph (3) of subdivision (a) of Section 25250.1, at a facility authorized to operate pursuant to Section 25200 or 25200.5 solely by means of a process that has been specifically authorized by the department to treat those mixtures.
 - (B) If the resultant mixture is transported to a used oil recycling facility located in another state, that facility is authorized by the agency authorized to implement the federal act in that state.

AB 1348 — 14 —

- (3) The mixing is not conducted in a manner that violates subparagraph (C) of paragraph (3) of subdivision (a) of Section 25250.1.
- (4) The transporter tests the halogen content of the used oil to demonstrate compliance with clause (vi) of subparagraph (B) of paragraph (3) of subdivision (a) of Section 25250.1 before mixing the used oil with the contaminated petroleum product.

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SEC. 5. No reimbursement is required by this act pursuant to 10 Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty 13 14 for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.